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Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 IO-15 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15

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FM AMETTBASSY JAKARTA
TO SECSTATE WASHDC 8969
INFO AMEMBASSY SAIGON

C O N F I D E N T I A L JAKARTA 11599

E.O. 11652: GDS
TAGS: PINT, VS, ID
SUBJECT: INDONESIAN RELATIONS WITH GVN

REFS: A. STATE 187510; B. JAKARTA 11313

1. SEPTEMBER 28 ACTING DCM RAISED SUBJECT WITH GENERAL NURMATHIAS. WHILE HIS OFFICIAL TITLE IS DIRECTOR-GENERAL FOR SECURITY AND COMMUNICATION, NURMATHIAS IS ONE OF MOST SENIOR AND INFLUENTIAL FOREIGN DEPARTMENT OFFICIALS PRESENTLY IN TOWN. UNTIL MAY 1973 HE HEADED ASIA AND PACCIFIC DIRECTORATE. HE SUPERVISES MANY KEY RESEARCH AND POLICY PLANNING ACTIVITIES AND HANDLES FOREIGN DEPARTMENT'S LIAISON WITH VARIOUS MILITARY AND INTELLIGENCE BODIES.

2. ACTING DCM TOLD NURMATHIAS OF STEARNS-THAJEB CONVERSATION AND POSSIBILITY THAT MATTER MIGHT BE RAISED WITH MALIK IN NEW YORK, AND REPEATED POINTS LISTED IN REF A PARA 1. NOTED ALSO THAT WE BELIEVED GOI MIGHT NOW SEE FIT TO TAKE A FRESH LOOK AT THIS MATTER FOR REASONS OUTLINED REF B
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PARA 2.

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3. NURMATHIAS DID NOT SEEM TO BE MOVED BY
THESE ARGUMENTS OR TO HOLD OUT ANY HOPE THAT
GOI WOULD RECONSIDER ITS POSITION IN FORE-
SEEABLE FUTURE. HE SAID CASES OF SOUTH KOREA
AND SOUTH VIETNAM DIFFERED IN ONE VERY IMPORTANT
AND BASIC RESPECT: IN SOUTH KOREA, GOVERNMENT
WAS IN UNDISPUTED CONTROL OF ENTIRE TERRITORY
OF SOUTH KOREA; IN SOUTH VIETNAM, THERE WERE
TWO CONTENDING PARTIES (GVN AND PRG) WHOSE
EXISTENCE HAD BEEN RECOGNIZED BY PARIS CONFERENCE.
TO ESTABLISH FULL DIPLOMATIC RELATIONS WITH ONE AND
NOT WITH THE OTHER WOULD BE DISCRIMINATORY AND WOULD
BE TAKING SIDES IN A MANNER AT VARIANCE
WITH INDONESIA'S ICCS RESPONSIBILITIES AND
GENERAL NON-ALIGNED OBJECTIVES. "IT WOULD
NOT BE EVEN-HANDED."

4. ACTING DCM DISPUTED THIS, OF COURSE,
NOTING THAT PARIS AGREEMENTS HAD NOT
RECOGNIZED PRG AS A GOVERNMENT AND THAT
INDONESIA HAD NEVER SO-RECOGNIZED IT, BUT
THAT INDONESIA DID NOT QUESTION THE EXISTENCE
OF THE GVN AS A GOVERNMENT. FACT THAT DISSI-
DENT GROUPS AT TIMES CONTROLLED PART OF
NATIONAL TERRITORY DID NOT PRECLUDE GOI
DIPLOMATIC RELATIONS WITH PAKISTAN, BURMA,
IRAQ, LAOS OR PHILIPPINES. UNDER ALL THE
CRITERIA OF INTERNATIONAL LAW GVN IS A GOVERN-
MENT AND PRG IS NOT, SO THERE WOULD BE NOTHING
UNEVENHANDED IN ESTABLISHING RELATIONS WITH GVN
AND NOT PRG. EVEN THE FRENCH ACCEPTED THIS
LOGIC AND ACTED IN CONSEQUENCE.

5. WE WILL COVER SAME GROUND WITH ADENAN,
HEAD OF ASIA AND PACIFIC DIRECTORATE
TOMORROW AND PERHAPS WITH OTHER S AS SUITABLE
OPPORTUNITIES DEVELOP, BUT FOR TIME BEING
SEE LITTLE HOPE OF CHANGING INDONESIANS'
MINDS. AS NOTED IN REF A, WE BELIEVE IT
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WOULD BE USEFUL FOR GVN TO MAKE STRONG
REPRESENTATIONS ON ITS OWN BEHALF. BUI DIEM
DID A GOOD JOB HERE, AS HAD TRAN VAN LAM IN
JULY 1972, BUT THESE WERE ISOLATED ONE-TIME
VISITS AND NO SUBSTITUTE FOR CONTINUED EFFECTIVE
GOVERNMENTAL REPRESENTATIONS. PERHAPS THE GVN
TEAM OBSERVING UNGA COULD MAKE EFFECTIVE
REPRESENTATIONS TO MALIK. IN ANY EVENT THE

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VERY FACT OF ITS TRYING TO DO SO WOULD ADD TO
GVN IMAGE AS A GOVERNMENT IN GOI EYES.
GALBRAITH

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NNN

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